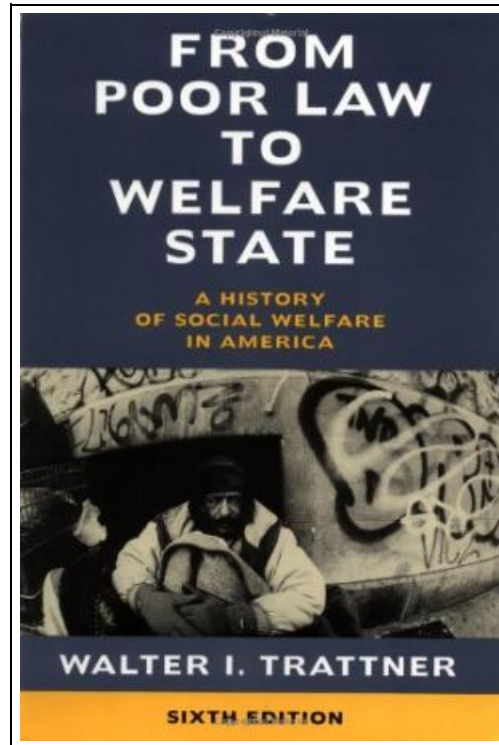


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The first question most readers undoubtedly will ask is, why publish a new edition of "From Poor Law to Welfare State" at this time? While there are a number of reasons for doing so, there are two compelling, although related, answers to that question. First, the previous edition of this work ended on a rather upbeat, or optimistic, note. President Bill Clinton had just introduced his sweeping proposal to overhaul the nation's health care system, and while many questions about that undertaking remained unanswered, I wrote that "most Americans reacted favorably to the plan and looked forward to the upcoming debate over its specifics." Furthermore, to again quote from the last edition, "there seemed to be bi-partisan support, in and out of Congress, for the notion that the time had come for some sort of universal national health insurance scheme." Obviously, I was wrong, and I am glad to have the opportunity to correct myself -- and to explain why I was mistaken. Second, and closely related, I also misunderstood, or placed too much faith in, President Clinton and his commitment to helping the needy by getting to the heart of their problems -- and using the federal government to help resolve them. I really believed, I am somewhat embarrassed to admit, that Clinton, unlike his immediate predecessors, who either did not recognize the nation's social problems or refused to face up to them, certainly admits that the nation has many such problems. that it cannot afford to ignore them. and that the public sector can and should help to resolve them. Just as our colonial ancestors viewed their villages and towns as communities, their aims. And while the results of these developments are...



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